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RELEASED IN PART
 B1, 1.4(B), 1.4(D)

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	EUR-01	H-01	TEDE-00	INR-00	L-01	ADS-00	NEA-01
	NSAE-00	OIC-02	OIG-04	OMB-01	PA-01	PM-00	PRS-01
	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
	SA-01	PMB-00	DRL-09	G-01	/044W		
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FM USMISSION USUN NEW YORK
 TO SECSTATE WASHDC IMMEDIATE 6857
 JOINT STAFF WASHDC PRIORITY
 SECDEF WASHDC PRIORITY
 INFO WHITEHOUSE WASHDC PRIORITY
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 UN SECURITY COUNCIL COLLECTIVE
 USCINCEUR VAIHINGEN GE
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C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 002316

DEPT FOR IO/UNP, IO/PHO, AND AF/C;
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 WHITEHOUSE PASS TO NSC FOR RICE
 JOINT STAFF FOR DIR J5, J3;
 SECDEF FOR SEWALL

E.O.12356: DECL:OADR
 TAGS: MOPS, PREL, MARR, RW, UN
 SUBJECT: USG MEETINGS WITH KOFI ANNAN ON RWANDA

REF: STATE 144262

1. CONFIDENTIAL - ENTIRE TEXT

UNITED STATES DEPARTMENT OF STATE
 REVIEW AUTHORITY: ARCHIE M BOLSTER
 CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
 DECLASSIFY AFTER: 2 JUN 2015
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2. SUMMARY. ON 31 MAY AND 1 JUNE REPRESENTATIVES OF THE USG MET WITH KOFI ANNAN THREE TIMES TO DISCUSS THE SYG'S REPORT ON RWANDA AND NEXT STEPS. AMBASSADOR INDERFURTH MET WITH ANNAN ON THE 31ST, UNDERSECRETARY TARNOFF IN THE MORNING OF THE 1ST, AND AN INTERAGENCY TEAM IN THE AFTERNOON OF THE 1ST. IN EACH OF THE MEETINGS, ASSISTANT SECRETARY GENERAL FOR PEACEKEEPING RIZA AND SYG MILITARY ADVISOR BARIL GAVE PREVIEWS OF THE SECRETARY GENERAL'S NEXT REPORT. RIZA STATED OPTIMISTICALLY THAT A CEASEFIRE MAY BE ARRANGED VERY SOON. BARIL BRIEFED GENERAL DALLAIRE'S NEW CONCEPT THAT HAS THE FOLLOWING KEY ELEMENTS: THE COMBINING OF PHASE I AND II (DUE TO THE LATE ARRIVAL OF APCS FOR GHANAIAN TROOPS), TWO ENTRY POINTS INTO RWANDA FROM KIGALI AND EITHER UGANDA OR BURUNDI, AND A FLEXIBLE CONCEPT WHERE THE FORCE COMMANDER "PUSHES THROUGH" TO PROTECT THE MOST VULNERABLE POPULATION CONCENTRATIONS IN THE INTERIOR OF RWANDA. END SUMMARY.

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INDERFURTH MEETING -- 31 MAY

3. AMBASSADOR INDERFURTH MET WITH UNDERSECRETARY GENERAL FOR PEACEKEEPING OPERATIONS ANNAN AND MEMBERS OF HIS STAFF TO DISCUSS RWANDA. ASSISTANT SECRETARY RIZA AND SYG MILITARY ADVISOR BARIL BRIEFED USUN ON THE NEW CONCEPT OF THE OPERATION BASED ON GENERAL DALLAIRE'S LATEST PLAN. SINCE APCS FOR THE GHANAIAN BATTALION HAVE NOT ARRIVED AND THEREBY DELAYED PHASE I OF THE OPERATION, THE UN PROPOSED THAT PHASE I AND PHASE II BE COMBINED AND EXECUTED AS SOON AS TROOPS ARE AVAILABLE.

THE MODIFIED UN CONCEPT

4. THE NEW CONCEPT CALLS FOR TWO ENTRY POINTS INTO RWANDA, ONE THROUGH RPF CONTROLLED KIGALI AIRPORT AND THE OTHER THROUGH KAMPALA OR BUJUMBURA (THE UN LOGISTICS STAFF PREFERENCES KAMPALA) AND OVERLAND TO KIGALI. ALTHOUGH SIMILAR TO THE USG CONCEPT IN ARRIVING IN RWANDA FROM AN EXTERNAL LOG BASE, THE UN CONCEPT ENVISIONS THE FORCE COMMANDER TO "PUSH HIS WAY THROUGH" ALL THE WAY TO THE CENTRAL TOWN OF GITARAMA, WHICH ACCORDING TO UNAMIR, IS THE CURRENT AREA WITH THE MOST THREATENED POPULATION. IN AREAS SUCH AS GITARAMA, THE UN MISSION WOULD BE TO

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"PROTECT THREATENED POPULATIONS" AND "HELP MOVE THEM TO SAFE AREAS." GENERAL BARIL STRESSED THAT EVEN THOUGH THE FORCE WOULD "PUSH ITS WAY THROUGH" TO THE MOST AT RISK POPULATIONS, THE FORCE COMMANDER WOULD STILL BE OPERATING UNDER CHAPTER VI AND WITH THE FULL CONSENT AND ACTIVE COOPERATION OF THE PARTIES.

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5. BARIL SAID THAT THE UN PREFERENCES TO OPERATE OUT OF TWO ENTRY POINTS SO THAT THEY WILL NOT BE BEHOLDEN TO JUST ONE OF THE FACTIONS. [REDACTED]

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6. AMBASSADOR INDERFURTH PRESSED BARIL FOR MORE DETAILS ON THE NEW CONCEPT INCLUDING THE NATURE OF THE MANDATE TO "PUSH THROUGH TO THREATENED AREAS." INDERFURTH ALSO ASKED IF THE UN CONCEPT MIGHT CREATE A SERIES OF "GORAZDE'S" IN THE INTERIOR OF RWANDA. BARIL REMAINED VAGUE, SAYING THAT THE SITUATION IS VERY FLUID AND THE COMMANDER MUST BE GIVEN FLEXIBILITY. BARIL, NOTING THE DOWN SIDES OF HIS CONCEPT, SAID THAT IN EFFECT, AS PEOPLE MOVED TO AREAS WHERE THEY WERE MORE SAFE, A

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DE-FACTO DIVISION OF THE COUNTRY WAS UNFOLDING. HE WAS
CLEARLY CONCERNED THAT THE UN WAS INADVERTANTLY
ASSISTING IN A "CLEANSING" OF THE RESPECTIVE RPF AND
GOVERNMENT ZONES.

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7. ON THE MORNING OF THE 1ST OF JUNE, KOFI ANNAN ALSO BRIEFED UNDERSECRETARY TARNOFF ON THE UN'S PENDING REPORT. THE BRIEFING WAS VERY SIMILAR TO THE PREVIOUS DAY WITH RIZA FURTHER ELABORATING ON THE POLITICAL SITUATION. RIZA ASSURED UNDERSECRETARY TARNOFF THAT THE RPF AND THE GOVERNMENT FORCES HAD AGREED TO COOPERATE WITH UN FORCES IN THE CONDUCT OF THEIR HUMANITARIAN MISSION. RIZA ADDED THAT THERE WERE TWO RPF PRECONDITIONS FOR FURTHER NEGOTIATIONS WITH THE GOVERNMENT: THE MASSACRES WOULD HAVE TO STOP AND THAT NO KNOWN LEADERS RESPONSIBLE FOR THE ATROCITIES WOULD BE PART OF THE GOVERNMENT'S DELEGATION. AMBASSADOR INDERFURTH REVIEWED THE TIMING OF THE NEXT STEPS AND THE NEED TO MOVE QUICKLY ON APCS AND STRATEGIC LIFT INTO THE REGION.

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THE INTERAGENCY TEAM MEETING -- 1 JUNE

8. AN INTERAGENCY TEAM INCLUDING ADMIRAL BOWMAN FROM JCS, SUSAN RICE FROM NSC, AMBASSADOR DAVID RAWSON AND JOHN BRIMS FROM STATE, MET WITH ANNAN AND RECEIVED A SIMILAR BRIEF FROM RIZA AND BARIL. ONE CHANGE NOTED BY BARIL WAS THE UN'S CLEAR PREFERENCE TO GET TO KIGALI THROUGH KAMPALA, WHERE THERE WAS MORE INFRASTRUCTURE, SUPPORT CAPABILITY (SUCH AS TRUCKS TO MOVE APCS), AND THE PRESENCE OF A UN MISSION.

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[REDACTED] AND REITERATED HIS DESIRE TO OPERATE FROM TWO ENTRY POINTS TO REMAIN UNBEHOLDEN TO ONE PARTICULAR GROUP.

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12. ON EQUIPMENT, THE US TEAM INFORMED THE UN THAT THEY WOULD HAVE LEASING DATA FORWARDED BY FRIDAY FOR THE APCS AND THAT WE WOULD SEEK TO DELIVERY THE VEHICLES IN INSTALLMENTS BUT WITH A COMPLETE SPARES PACKAGE. BARIL REPLIED THAT IN THE INTERIM THAT THEY WERE TRYING TO GET APCS FROM SOUTH AFRICA AND EXPECTED A RESPONSE SOON. IN ADDITION, THEY WERE CONSIDERING EXPANDING THE MOVEMENT OF APCS FROM UNOSOM TO RWANDA (5 ARE ALREADY IN KIGALI FROM UNOSOM). THEY PLANNED IMMEDIATE CONSULTATIONS WITH UNOSOM FORCE COMMANDER ABOO ON THIS ISSUE.

DEMARCHE ON JOINT APPROACH TO UGANDA AND BURUNDI

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13. PER REFTEL, AMBASSADOR INDERFURTH BRIEFED ANNAN ON
THE USG PLAN FOR JOINT DEMARCHE TO KAMPALA AND
BUJUMBURA TO ALLOW THE USE OF THEIR TERRITORY IN SUPPORT
OF AN EXPANDED OPERATION IN RWANDA. COMMENT:
SUBSEQUENT TO THE MEETING, DPKO OFFICIAL ANNABI AGREED
IT WOULD BE USEFUL TO DEMARCHE THE GOB AND GOU BEFORE

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THE END OF THE WEEK. SRSR OULD ABDALLAH WAS THE LOGICAL PERSON TO MAKE THE GOB DEMARCHE, ALTHOUGH HE MAY BE IN NAIROBI FOR A DEMOCRACY CONFERENCE THIS WEEK. THE UN DID NOT HAVE A STRONG OPINION ON WHETHER HE SHOULD MAKE THAT DEMARCHE JOINTLY WITH THE WESTERNERS OR SEPARATELY. FOR THE GOU DEMARCHE, ANNABI SUGGESTED THAT THE UNOMUR ACTING CMO COULD GO UP TO KAMPALA FROM KABALE. USUN POLOFF NOTED THAT SINCE HE WOULD NOT HAVE THE STATURE OF SRSR OULD ABDALLAH, IT MIGHT BE BEST TO MAKE THAT DEMARCHE JOINTLY. FOR THE NEW YORK DEMARCHE, THE UN WOULD LIKE TO CALL IN THE UGANDA AND BURUNDI PERM REPS ON THEIR OWN. IN ORDER TO AVOID ANY SUSPICIONS OR CONTRADICTORY MESSAGES, USUN PROPOSES MAKING PARALLEL DEMARCHE ON THE UGANDA AND BURUNDI PERMREP'S JOINTLY WITH FRANCE, BELGIUM, GERMANY AND THE OAU. WE WILL COORDINATE THOSE DEMARCHE WITH THE INVOLVED MISSIONS ON

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THE BASIS OF REFTEL TALKING POINTS. END COMMENT.

14. MINIMIZE CONSIDERED.

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